

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-10 EA-07 EUR-12 NEA-10 ISO-00
CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00
NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 ACDA-07
EB-07 OMB-01 TRSE-00 AID-05 OES-07 FEAE-00 ERDA-05
DHA-02 NRC-05 SIL-01 LAB-04 CU-02 /155 W
-----085467 071328Z /45

R 071025Z JUL 77
FM AMEMBASSY HELSINKI
TO SECSTATE WASHDC 1602
INFO AMEMBASSY BELGRADE
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 1 OF 2 HELSINKI 1409

E.O. 11652: GDS
TAGS: PORG, UNGA, CSCE, FI, US
SUBJECT: 32ND UNGA: CONSULTATIONS WITH FINLAND

REF: STATE 148709,

1. FINNS FIELDLED AN IMPRESSIVE TEAM FOR BAKER CONSULTATIONS HEADED BY CHIEF OF THE POLITICAL DEPARTMENT KLAUS TORNUDD, DEPUTY CHIEF PAUL JYRKANKALLIO, INTERNATIONAL ORGANIZATION DIVISION CHIEF TAPANI BROTHERRUS, ECONOMIC DEPARTMENT DEPUTY CHIEF JYRKKI AIMONEN, ESCE EXPERT ERKKI KIVIMAKI AND (PART-TIME) AMBASSADOR JAAKKO BLOMBERG, FINLAND'S DISARMAMENT EXPERT.

2. AMBASSADOR TORNUDD STATED THAT FINNS WISH TO HEAR US VIEWS OF FORTHCOMING UNGA BUT WOULD BE PREPARED TO GIVE THEIR OWN VIEWS WHEN ASKED. BAKER RESPONDED NOTING THAT US WAS TAKING A NEW LOOK UNDER PRESIDENT CARTER AT POSSIBILITIES OF ACHIEVING THROUGH THE UN SOLUTIONS TO MANY PROBLEMS. HE CITED SEVERAL EXAMPLES TESTIFYING TO INCREASED US INTEREST IN THE UN AND PAID TRIBUTE TO THE ROLE OF
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FINLAND IN THE ORGANIZATION. TORNUDD AGREED THAT THE UN PLAYED AN IMPORTANT ROLE IN FINNISH FOREIGN POLICY AND SAID THAT FINLAND WOULD DO WHAT IT COULD TO STRENGTHEN THE ROLE OF THE ORGANIZATION. BAKER THEN BEGAN WITH THREE MAJOR GROUPS OF ISSUES AT THE 32ND UNGA, OUTLINING US APPROACH TO EACH. FINNS RESPONDED AS FOLLOWS:
(A) SOUTHERN AFRICA. TORUNUDD ASKED WHETHER US HAD

ANY CONTACT WITH SWAPO, NOTING THAT FINLAND HAD A TRADITION OF MISSIONARY WORK IN NAMIBIA AND HAD SUBMITTED TO THE UNGA LAST YEAR THE OUTLINE OF A PROGRAM OF "NATION BUILDING" FOR NAMIBIA. BAKER DESCRIBED CONTACT GROUP (CG) CONTACTS WITH SWAPO, NOTING LATTER'S RESERVED POSITION ON CG EFFORTS AND OBSERVING THAT MAPUTO DEFINITION OF SWAPO HAD NARROWED CONCEPTUAL GAP BETWEEN SC RESOLUTION 385 AND SWAPO AS "SOLE LEGITIMATE REPRESENTATIVE OF THE NAMIBIAN PEOPLE." TORNUEDD SAID THAT FINLAND DID NOT INTERPRET THE WORK "SOLE" TOO LITERALLY BUT BELIEVED THAT GIVEN THE PRESENT STATE OF AFFAIRS SWAPO WAS ONLY ORGANIZATION TO BE CONSULTED. HE CONCEDED THAT FINLAND HAD NO EXPERIENCE CONCERNING HOLDING OF ELECTIONS IN A COUNTRY LIKE NAMIBIA. BAKER NOTED THAT NAMIBIA COMMISSIONER AHTISAARI WOULD UNDOUBTEDLY HAVE A ROLE IN THIS PROBLEM. FINNS HAD LITTLE COMMENT ON RHODESIA OR SOUTH AFRICA BUT NOTED THAT FINLAND HAD ALREADY DECIDED TO TAKE PART IN LAGOS CONFERENCE ON APARTHEID.

(B) MIDDLE EAST. AFTER BAKER COMMENTED THAT SC RESOLUTIONS 242 AND 338 CONTINUE TO BE BASIS OF US THINKING ON A MIDDLE EAST SETTLEMENT, TORNUEDD SAID THAT FINLAND HAD GONE SO FAR AS TO ADD TO RESOLUTIONS 242 AND 338 THE STATEMENT THAT THE PALESTINIANS SHOULD REALIZE SELF-DETERMINATION AND HAVE A POLITICAL ORGANIZATION OF THEIR OWN. THE GOF STOPS SHORT HOWEVER OF
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SPEAKING OF A STATE. THE GOF WAS LESS PESSIMISTIC THAN BEFORE ON PEACE PROSPECTS NOW THAT SADAT, ASAD, HUSSEIN AND THE PALESTINIANS SEEM TO HAVE A GREAT DEAL IN COMMON IN THEIR VIEWS OF A PEACE SETTLEMENT. BAKER NOTED THAT FALL COULD BE IMPORTANT TEST FOR MEPC AND THAT IT WOULD BE DESIRABLE TO AVOID ANY COMPLICATION OF THIS PROCESS BY UNBALANCED UNGA RESES ON MIDDLE EAST.

(C) BAKER REVIEWED NORTH-SOUTH DEVELOPMENTS FORM 1974 SPECIAL SESSION CONFRONTATION THROUGH PRAGMATIC 1975 US PROPOSALS TO JUST-ENDED CIEC WHICH AT LEAST HAD ENDED WITHOUT SHARP CONFRONTATION. HE PRESENTED TEXT OF SECRETARY'S SPEECH TO OECD MINISTERIAL AND BERGSTEN STATEMENT ON A COMMON FUND. HE SAID THAT WHILE THE US WAS UNABLE TO COMPLETELY CLOSE THE GAP WITH THE LDC'S AND SPECIFICALLY OPPOSED DEBT CANCELLATION, IT WAS VALUABLE TO HAVE THE N-S DIALOGUE CONTINUE. HE SAID THAT THE CIEC HAD PRODUCED IMPORTANT COMMITMENTS SUCH AS AN INCREASE OF FOREIGN AID , AN INCREASE IN THE CAPITAL OF INTERNATIONAL LENDING INSTITUTIONS, A COMMITMENT TO SPECIAL ACTION TO HELP THE POOREST COUNTRIES, AND AN AGREEMENT ON THE POSSIBILITY OF ESTABLISHING A COMMON FUND FOR COMMODITIES. IN ANSWER TO A FINNISH

QUESTION ABOUT HOW THE DIALOGUE ON ENERGY CAN CONTINUE,
BAKER OUTLINED SEVERAL POSSIBILITIES UNDER
CONSIDERATION. AIMONEN SAID THAT FINLAND FAVORS PROPOSALS
AT JULY ECOSOC ON ENERGY DIALOGUE.

3. BAKER THEN LISTED CERTAIN OTHER ISSUES LIKELY TO
COME UP IN THE UNGA SUCH AS CYPRUS, HUMAN RIGHTS, AND
FOURTH COMMITTEE PROBLEMS. THE FINNS NOTED THAT THEY
WERE ASSISTING WALDHEIM'S EFFORTS TO GET MORE STATES
TO CONTRIBUTE TO THE COSTS OF UNFICYP. THEY WERE
CURIOUS ABOUT US PLANS TO IMPROVE UN MACHINERY FOR
FOLLOWING UP ON HUMAN RIGHTS, PARTICULARLY AS TO WHETHER
THE US WANTED TO PUSH THIS STRICTLY IN UN FRAMEWORK OR
ALSO IN CSCE CONTEXT. BAKER NOTED THAT US EFFORTS TO
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IMPROVE HUMAN RIGHTS ENFORCEMENT MACHINERY WOULD BE
FOCUSED ON THE UN AND ASKED WHETHER THE FINNS SAW A
DIRECT LINK WITH CSCE. TORNUDD SAID THERE MAY BE NO
DIRECT LINK BUT THAT THE ATMOSPHERICS AT BELGRADE
COULD HAVE SOME EFFECT ON HUMAN RIGHTS DISCUSSION
AT UNGA. CONCERNING PUERTO RICO TORNUDD SAID THAT
FINLAND WAS WELL AWARE OF THE POSSIBILITIES FOR THE
PEOPLE OF PUERTO RICO TO DECIDE THEIR POLITICAL
FATE AND NOTED THAT FINLAND HAD NOT SUPPORTED THE
TROUBLESOME RESOLUTION ON GUAM INTRODUCED LAST YEAR.

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R 071025Z JUL 77
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C O N F I D E N T I A L SECTION 2 OF 2 HELSINKI 1409

4. WHEN FINNISH DISARMAMENT EXPERT BLOMBERG JOINED DISCUSSION, BAKER SPOKE ABOUT CCD DEVELOPMENTS, CITING FISHER JULY 5 STATEMENT, AND US HOPES FOR INTERNATIONAL NUCLEAR FUEL CYCLE EVALUATION PROGRAM (USING NYE STATEMENT). HE SPOKE ABOUT CTB AND POINTED TO PEACEFUL NUCLEAR EXPLOSIONS AS A MAJOR PROBLEM. IN ANSWER TO QUESTION, BLOMBERG SAID HE HAD NO IDEA HOW HARD SOVIETS WOULD PUSH THEIR NON-USE OF FORCE PROPOSAL THIS YEAR OR WHETHER THEY HAD ANY OTHER NUCLEAR DISARMAMENT PROPOSALS TO SPRING AT THE SPECIAL SESSION. TORNUDD NOTED THAT FINNISH VIEWS MAY DIFFER FROM US VIEWS ON A WORLD DISARMAMENT CONFERENCE IN THAT THE GOF BELIEVES A THOROUGHLY PREPARED WORLD DISARMAMENT CONFERENCE WOULD BE USEFUL. BAKER SAID THE US DID NOT THINK SSOD SHOULD START FROM ASSUMPTION THAT A WDC WAS NECESSARY BUT WOULD RESERVE ITS JUDGMENT ON THIS UNTIL END OF SESSION. FINNS NOTED THAT SOME WERE ALREADY SPEAKING OF A SECOND SSOD.

5. BAKER ASKED FOR FINNISH SUPPORT ON HOLDING DOWN UN SALARIES AND COSTS. TORNUDD SAID THAT THE FINNISH
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POSITION DIFFERED FROM THAT OF THE UNITED STATES. GOF HAD NEVER HAD DIFFICULTY IN GETTING APPROVAL FROM PARLIAMENT TO PAY ITS SHARE OF UN EXPENSES. OTHER FINNS ARGUED THAT UN CIVIL SERVANTS DID NOT RECEIVE SALARIES GREATLY IN EXCESS OF THOSE PAID TO FINNISH DIPLOMATS SERVING IN THE UNITED STATES. BAKER NOTED THAT US CONGRESS WAS BECOMING CONCERNED AS THE US CONTRIBUTION TO THE UN MOUNTED AND FELT THAT US SUPPORT FOR THE UN COULD BE JEOPARDIZED IF COSTS TO THE US CONTINUED TO GROW WHILE RESULTS OF THE US'S ACTIVITIES REMAIN MINIMAL.

6. TORNUDD ASKED WHAT THE US ROLE WOULD BE IN UNESCO AND ILO. BAKER RESPONDED THAT THE US HAD PAID ITS ARREARS TO UNESCO BUT THAT PROSPECTS FOR CONTINUED US PARTICIPATION IN THE ILO WERE NOT GOOD, CITING SECRETARY MARSHALL'S VERY RESERVED REACTION AFTER ILC.

7 COMMENT: ATMOSPHERE OF TALKS GOOD. FINNS WERE ATTENTIVE, APPRECIATIVE ALTHOUGH RESERVED IN THEIR COMMENTS, REFUSING TO BE DRAWN OUT IN CERTAIN SUBJECT

AREAS SUCH AS NUF AND NAM. THEY MADE CLEAR THEY WOULD
SUPPORT HR MACHINERY INITIATIVES BUT WOULD NOT BE
PARTICULARLY VOCAL ABOUT IT.

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Message Attributes

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